

Message Text

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ORIGIN AGR-08

INFO OCT-01 EUR-12 ISO-00 EB-07 SS-15 FEA-01 CEA-01

CIAE-00 COME-00 DODE-00 FRB-03 H-02 INR-07 L-03

LAB-04 NSAE-00 NSC-05 PA-01 AID-05 CIEP-01 STR-04

TAR-01 TRSE-00 USIA-06 PRS-01 SP-02 OMB-01 EA-07 /098 R

DRAFTED BY USDA/FAS:HRWEBB

APPROVED BY EB/ORF/OFD:JAPLACKE

USDA:REBELL

USDA/FAS:DNOVOTNY:REULER

USDA:BMEEKER:JBESHOAR

EUR:JAARMITAGE

C:WTSINN (DRAFT)

S/S:RKUCHEL

E:DHINTON

----- 064598

P 022254Z SEP 75

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW PRIORITY

C O N F I D E N T I A L STATE 208238

E.O. 11652:GDS

TAGS: EAGR, UR

SUBJECT: DISCUSSION WITH EXPORTKHLEB

REF: MOSCOW 11632

1. WASHINGTON AGENCIES APPRECIATE COMPREHENSIVE REPORT
CONTAINED IN REFTEL ON CONVERSATION BETWEEN AGRICULTURAL
ATTACHE AND PERSHIN.

2. WE DO NOT CONCUR IN PERSHIN'S STATEMENT REPORTED IN
PARAGRAPH 2 OF REFTEL THAT SOVIETS APPROACH THE U.S.
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GRAIN MARKET AS ANY OTHER BUYER WOULD. OTHER LARGER
BUYERS, PARTICULARLY JAPAN AND THE EUROPEAN COMMUNITY,
HAVE CONSULTED CLOSELY WITH USG ON THEIR LIKELY IMPORT
REQUIREMENTS AND PURCHASE INTENTIONS. ON THE OTHER HAND

THE USSR HAS CONSISTENTLY REFUSED TO PROVIDE US WITH CURRENT CROP ESTIMATES OR PURCHASE INTENTIONS. WE BELIEVE THAT NEGATIVE RESPONSES TO SOVIET GRAIN PURCHASES IN THE U.S. PRESS AND CONSUMER REACTION IN THIS COUNTRY ARE IN PART CAUSED BY SOVIET PRACTICES MENTIONED ABOVE.

3. DETAILS OF U.S.-JAPAN LONG-TERM TRADE ARRANGEMENTS WERE CONTAINED IN USDA PRESS RELEASE 2351-75, COPY OF WHICH ALREADY SENT TO POST AND SECOND COPY BEING FORWARDED

BY AIR POUCH TODAY. POST MAY WISH ADVISE PERSHIN THAT ARRANGEMENTS WITH JAPAN ARE NOT A FIRM COMMITMENT SUCH AS ACTUAL CONTRACT. JAPANESE HAVE SUGGESTED ESTABLISHMENT OF TRADE TARGETS FOR THE COMING THREE YEARS OF 3 MILLION METRIC TONS WHEAT, 8 MILLION METRIC TONS FEEDGRAINS, AND 3 MILLION METRIC TONS SOYBEANS WITH SPECIFIC QUANTITY GOALS TO BE REVIEWED AT LEAST ANNUALLY. U.S. HAS STATED ITS FULL INTENTIONS OF MEETING NEEDS OF TRADITIONAL CUSTOMERS, SUCH AS JAPAN. WHILE NOT LEGALLY BINDING, THESE ARRANGEMENTS ARE MOST HELPFUL TO USDA IN ESTIMATING LIKELY FUTURE LEVEL OF TRADE AND IN ADVISING U.S. PRODUCERS ON LIKELY SIZE OF MARKET FOR THEIR GRAIN AND SOYBEAN. SIMILAR INDICATIONS OF FUTURE NEEDS BY USSR WOULD BE MOST HELPFUL AND WOULD GREATLY ALLEVIATE NEGATIVE REACTIONS IN U.S. CAUSED BY PRESENT SOVIET PROCEDURES.

4. WE COMMEND AGRICULTURAL ATTACHE FOR STRESSING IMPORTANCE OF USSR PROVIDING US WITH FORWARD ESTIMATES OF PRODUCTION AND TRADE. AS POINTED OUT IN PARAGRAPH 8 OF REFTTEL, WE NEED TIMELY CROP ESTIMATES REVISED AT LEAST MONTHLY FROM USSR. FINAL FIGURES TO BE PROVIDED IN SEPTEMBER OR OCTOBER ARE NO SUBSTITUTE. SOVIET POSITION THAT THEY ARE RELUCTANT TO PROVIDE US WITH PRELIMINARY CROP ESTIMATES BECAUSE FIGURES MAY PROVE TO BE WRONG IS INHERENTLY ILLOGICAL. WE RECOGNIZE THAT ALL CROP ESTIMATES IN ADVANCE OF FINAL HARVEST ARE BASED UPON CONDITIONS AS OF A SPECIFIED DATE AND ASSUMED CONDITIONS THEREAFTER. CONFIDENTIAL

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USSR OBVIOUSLY PLACED ENOUGH CREDENCE UPON THEIR ANALYSIS OF DOMESTIC GRAIN PROSPECTS IN MID-SUMMER TO PURCHASE AROUND 15 MILLION METRIC TONS FROM VARIOUS SOURCES INCLUDING USA. IF THEIR CROP ESTIMATES ARE ACCURATE ENOUGH FOR THAT PURPOSE, THEY ARE ACCURATE ENOUGH TO MEET OUR REQUIREMENTS ALSO. ROBINSON

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Margaret P. Grafeld
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